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\*\*\*\*PCB 12-080 \*\*\*\*

## BEFORE THE ILLINOIS POLLUTION CONTROL BOARD OF THE STATE OF ILLINOIS

)	
)	
)	
)	PCB 12-
)	(Tax Certification - Air)
)	
)	
	) ) ) ) )

### **NOTICE**

TO: [Electronic filing]
John Therriault, Assistant Clerk
Illinois Pollution Control Board

State of Illinois Center

100 W. Randolph Street, Suite 11-500

Chicago, Illinois 60601

[Service by mail]
Steve Santarelli
Illinois Department of Revenue
101 West Jefferson
P.O. Box 19033
Springfield, Illinois 62794

[Service by mail]
Michael Kemp
WRB Refining, LLC
404 Phillips Building
Bartlesville, Oklahoma 74004

PLEASE TAKE NOTICE that I have today electronically filed with the Office of the Pollution Control Board the **APPEARANCE** and **RECOMMENDATION** of the Illinois Environmental Protection Agency, a paper copy of which is herewith served upon the applicant and a representative of the Illinois Department of Revenue.

Respectfully submitted by,

<u>/s/ Robb H. Layman</u> Robb H. Layman

Robb H. Layman Assistant Counsel

Date: November 28, 2011

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY 1021 North Grand Avenue East

P.O. Box 19276

Springfield, IL 62794-9276 Telephone: (217) 524-9137 Electronic Filing - Received, Clerk's Office, 11/28/2011
\*\*\*\*PCB 12-080 \*\*\*\*\*

## BEFORE THE ILLINOIS POLLUTION CONTROL BOARD OF THE STATE OF ILLINOIS

WRB REFINING, LLC	)	
Ultralow NOx Burners	)	
	)	
	)	PCB 12-
	)	(Tax Certification - Air)
PROPERTY IDENTIFICATION NUMBER	)	
19-1-08-35-00-000-001 or portion thereof	)	

### **APPEARANCE**

I hereby file my Appearance in this proceeding on behalf of the Illinois Environmental Protection Agency.

Respectfully submitted by,

|s| Robb H. Layman

Robb H. Layman Assistant Counsel

Date: November 28, 2011

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY 1021 North Grand Avenue East

P.O. Box 19276

Springfield, Illinois 62794-9276

Telephone: (217) 524-9137

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* * * * * PCB 12-080 * * * * *	•	

## BEFORE THE ILLINOIS POLLUTION CONTROL BOARD OF THE STATE OF ILLINOIS

WRB REFINING, LLC	)	
Ultralow NOx Burners	)	
	)	
	)	PCB 12-
	)	(Tax Certification - Air)
PROPERTY IDENTIFICATION NUMBER	)	,
19-1-08-35-00-000-001 or portion thereof	)	

#### RECOMMENDATION

NOW COMES the ILLINOIS ENVIRONMENTAL PROTECTION AGENCY ("Illinois EPA"), through its attorneys, and pursuant to 35 Ill. Adm. Code 125.204 of the ILLINOIS POLLUTION CONTROL BOARD'S ("Board") procedural regulations, files the Illinois EPA's Recommendation in the above-referenced request for tax certification of pollution control facilities. The Illinois EPA recommends **issuance** of a tax certification covering the subject matter of the request. In support thereof, the Illinois EPA states as follows:

- 1. On or about October 14, 2010, the Illinois EPA received an application and supporting information from WRB REFINING, LLC, ("WRB Refining") concerning the proposed tax certification of certain air emission sources and/or equipment located at its Wood River petroleum refinery in Madison County, Illinois. A copy of the application is attached hereto. [Exhibit A].
  - 2. The applicant's principal business address is as follows:

WRB Refining LLC 404 Phillips Building Bartlesville, Oklahoma 74004

3. The facility address is as follows:

WRB Refining LLC 900 South Central Avenue P.O. Box 76 Roxana, Illinois 62084

- 4. The subject matter of this request consists of Ultralow Nitrogen Oxides ("NOx") Burners, which will reduce and control NOx emissions from certain fuel-fired process furnaces at the refinery. As described in the application, the project involves the installation of ultralow NOx burner technology that is designed to burn fuel gas at a lower flame temperature, thereby reducing the formation of NOx emissions. The technology is being fitted onto three process burners operating in the New Units Area of the refinery: the Vacuum Unit Feed Furnace, designated as H350H4; and two Coker furnaces, designated as H351H1 and H351H2. The project includes the installation of the burners, as well as fuel gas conditioning equipment, which includes filters, stainless steel piping and stream tracing, that will prevent plugging of the advanced burners.
- 5. The installation of the new Ultralow NOx Burners for the aforementioned process furnaces will reduce NOx emissions from refinery operations that would otherwise be emitted to the atmosphere from the use of conventional burners.
- 6. Section 11-10 of the Property Tax Code, 35 ILCS 200/11-10 (2002), defines "pollution control facilities" as:
  - "any system, method, construction, device or appliance appurtenant thereto, or any portion of any building or equipment, that is designed, constructed, installed or operated for the primary purpose of: (a) eliminating, preventing, or reducing air or water pollution... or (b) treating, pretreating, modifying or disposing of any potential solid, liquid, gaseous pollutant which if released without treatment, pretreatment, modification or disposal might be harmful, detrimental or offensive to human, plant or animal life, or to property."
- 7. Pollution control facilities are entitled to preferential tax treatment, as provided by 35 ILCS 200/11-5 (2002).
- 8. Based on information in the application and the underlying purpose of the Ultralow NOx Burners to prevent, eliminate or reduce air pollution, it is the Illinois EPA's engineering judgment that the various systems, constructions, devices and/or buildings or

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equipment from the project relating to air pollution control may be considered as "pollution control facilities" in accordance with the statutory definition and consistent with the Board's regulations at 35 Ill. Adm. Code 125.200. **[Exhibit B].** 

9. Because the substantive components of the application for the Ultralow NOx Burners satisfies the aforementioned criteria, the Illinois EPA recommends that the Board issue the applicant's requested tax certification.

Respectfully submitted by,

/s/ Robb H. Layman

Robb H. Layman Assistant Counsel

DATED: November 28, 2011

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY 1021 North Grand Avenue East P.O. Box 19276 Springfield, Illinois 62794-9276 Telephone: (217) 524-9137

### CERTIFICATE OF SERVICE

I hereby certify that on the 28<sup>th</sup> day of November, 2011, I electronically filed the following instruments entitled **NOTICE**, **APPEARANCE** and **RECOMMENDATION** with:

John Therriault, Assistant Clerk Illinois Pollution Control Board 100 West Randolph Street Suite 11-500 Chicago, Illinois 60601

and, further, that I did send a true and correct paper copy of the same foregoing instruments, by First Class Mail with postage thereon fully paid and deposited into the possession of the United States Postal Service, to:

Steve Santarelli Illinois Department of Revenue 101 West Jefferson P.O. Box 19033 Springfield, Illinois 62794 Michael Kemp WRB Refining, LLC 404 Phillips Building Bartlesville, Oklahoma 74004

Robb H. Layman Assistant Counsel

|s| Robb H. Layman

### Electronic Filing - Received, Clerk's Office, 11/28/2011

APPLICATION FOR CERTIFICATION (PROPERTY TAX TREATMENT)
POLLUTION CONTROL FACILITY
AIR 
WATER

### ILLINOIS ENVIRONMENTAL PROTECTION AGENCY P. O. Box 19276, Springfield, IL 62794-9276

This Agency is authorized to request this information under Illinois Revised Statues, 1979, Chapter, 120, Section 502a-5. Disclosure of this information is voluntary. However, failure to comply could prevent your application from being processed or could result in denial of your application for certification.

				application for	certification.
FOR AGENCY USE					
File No.	Date Received	Certification No.		Da	ete
Sec. A	Company Name				
	WRB Refining LLC				
	Person Authorized to Receive Certification		Person to Contact for Additional Details		
	Michael Kemp	Gordon Terhune			
	Street Address		Street Address		
	404 Phillips Building	, <u>.</u>	900 S. Central Ave., P.O. Box 76		
<u> </u>	Municipality, State & Zip Code		Municipality, State & Zip Code		de
APPLICANT	Bartlesville, OK 74004		Roxana, IL 62084		
PLI	Telephone Number		Telephone Number		
¥	(918) 661-9055		(618) 255-2876		
	Location of Facility Quarter Section Township	Range	Municipality	1+	ownship
	Quarter Section   Township	range			
	Street Address	<del></del>	County	R	ook Number
	900 S. Central Ave.		Madison		
	Property Identification Number		Parcel Number	er	
	,		19-1-08-35-0		
Sec. B	Nature of Operations Conducted at the Above	Location			
	,				
	Petroleum Refining				
D <sub>N</sub>					
N O N O	Water Pollution Control Construction Permit N	0.	Date Issued		
MANUFACTURING					
PER	NPDES PERMIT No.		Date Issued		Expiration Date
A O	IL0000205		04/14/04		04/14/09
_	Air Pollution Control Construction Permit No.		Date Issued		
	06050052		08/05/08		
	Air Pollution Control Operating Permit No.	•	Date Issued		
	95120306		11/07/03		
Sec. C	Describe Unit Process				
	See New Units Ultralow NOx Burner Proje	ct Attachment			
			••		
9 N					
TUF		<del></del>			
MANUFACTURIN	Materials Used in Process				
N R	See New Units Ultralow NOx Burner Project Attachment.				
₹	<b>'</b>				
					,
Sec. D	Describe Dellution Abstament Control Escilia				
Sec. D	Describe Pollution Abatement Control Facility				
4 <u>8</u>	See New Units Ultralow NOx Burner Project Attachment.				
P T F					
(S) (S)		_nit(2)1752	\$ INVESTIGATION OF THE PROPERTY OF THE PROPERT	Samuel Designation of the Community of t	Northern 1989 of recovery construction to the last section 1989 of recovery 1989 of recover
DE					
POLLUTION CONTROL FACILITY DESCRIPTION		2000	Exhis	31	45536
ACII.			t-orni 5	14 4	
- 1.					

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ec. E	(1) Nat	(1) Nature of Contaminants or Pollutants				
			Material Reta	ained, Captured or Recovered		
es	Contarr	ninant or Pollutant	DESCRIPTION	DISPOSAL OR USE		
.e	Nitroger	Oxides (NOx)	Combustion Product	Generation avoided.		
ITAN						
1 SO						
Ē						
FAC	(2) Poir	nt(s) of Waste Water Discharge				
ďo.	7-7-7 7 4.1					
ENC			Plans and Specifications	s Attached Yes □ No 区		
ŏ z	······································	re contaminants (or residues) co		Yes □ No ⊠		
E E	(4) E	Date installation completed 04/01	1/11 status of installation of	n date of application <u>80%</u>		
OLL( ATA	(5) a	TOTAL INSTALLED COST		\$ 2,418,726.00		
වේ	b	. NET SALVAGE VALUE IF CONS	SIDERED REAL PROPERTY:	\$ 0.00		
Ę	С	. PRODUCTIVE GROSS ANNUA	L INCOME OF CONTROL FACILITY:	\$ 0.00		
POLLUTION CONTROL FACILITY – ACCOUNTING DATA CONTAM.	d	. PRODUCTIVE NET ANNUAL IN	COME OF CONTROL FACILITY:	\$ 0.00		
AC	е	PERCENTAGE CONTROL FAC	ILITY BEARS TO WHOLE FACILITY			
Sec. F	The follo	owing information is submitted in acc	cordance with the Illinois Property Tax			
	The following information is submitted in accordance with the Illinois Property Tax Code, as amended, and to the best of r knowledge, is true and correct. The facilities claimed herein are "pollution control facilities" as defined in Section 11-10 of					
J.R.	l Illinois F	roperty Tax Code.				
SIGNATURE	V		DIRECTOR - OTONG			
				<del></del>		
Sec. G	Signatu		Title FIONS FOR COMPILING AND FILING AP	DELICATION		
	*					
		al: Separate applications must be completed for each control facility claimed. Do not mix types (water and air). Where both air and operations are related, file two applications. If attachments are needed, record them consecutively on an index sheet.				
	Sec. A Information refers to applicant as listed in the tax records and the person to be contacted for further details or for inspection of facilities. Define facility location by street address or legal description. A plat map location is required for facilities located outside of municipal boundaries. The property identification number is required.					
	Sec. B	Sec. B Self-explanatory. Submit copies of all permits issued by local pollution control agencies. (e.g. MSD Construction Permit)				
	Sec. C Refers to manufacturing processes or materials on which pollution control facility is used.					
	Sec. D  Narrative description of the pollution control facility, indicating that its primary purpose is to eliminate, prevent or reduce pollution. State the type of control facility. State permit number, date, and agency issuing permit. A narrative description and a process flow diagram describing the pollution control facility. Include a listing of each major piece of equipment included in the claimed fair cash value for real property. Include an average analysis of the influent and effluent of the control facility stating the collection efficiency.					
INSTRUCTIONS	Sec. E  List air contaminants, or water pollution substances released as effluents to the manufacturing processes. List also the final disposal of any contaminants removed from the manufacturing processes.  Item (1) – Refers to pollutants and contaminants removed from the process by the pollution control facility.  Item (2) – Refers to water pollution but can apply to water-carried wastes from air pollution control facilities. Submit drawings, which clearly show (a) Point(s) of discharge to receiving stream, and (b) Sewers and process piping to and from the control facility.					
		Item (3) – If the collected contaminants are disposed of other than as wastes, state the disposition of the materials, and the value in dollars reclaimed by sale or reuse of the collected substances. State the cost of reclamation and related expense.  Item (4) – State the date which the pollution control facility was first placed in service and operated. If not, explain.  Item (5) – This information is essential to the certification and assessment actions. This accounting data must be completed to activate project review prior to certification by this Agency.				
	Sec. F Self-explanatory. Signature must be a corporate authorized signature.					
		Submit to:	Attention:	Attention:		
		Illinois EPA	Al Kelier	Donald E. Sutton		
	Į	P.O. Box 19276 Springfield, IL 62794-9276	Permit Section Division of Water Pollution Control	Permit Section Division of Air Pollution Control		

# APPLICATION FOR CERTIFICATION (PROPERTY TAX TREATMENT) POLLUTION CONTROL FACILITY WRB – Wood River Refinery

Project: New Units Ultralow NOx Burners Project

<u>Section C – Manufacturing Process</u>

Process Description:

The oil refining process requires high temperatures to complete many fractionation and reaction steps. These high temperatures require a substantial amount of heat input to the process via fuel fired furnaces. Fuel fired furnaces produce nitrogen oxides (NOx) which is a pollutant released to the atmosphere in the furnace flue gas. NOx is formed when nitrogen and oxygen in the combustion air combine with one another at the high temperatures in a flame. Burner manufacturers have developed Ultralow NOx (nitrogen oxides) burners which achieve lower NOx formation by burning the fuel gas with a lower flame temperature. The lower flame temperature is achieved by staging the fuel into the burner and by inducing a flow of flue gas back into the burner. The flow passages for fuel gas in the Ultralow NOx burners are smaller than those in conventional burners. Ultralow NOx burners are more expensive than conventional burners. Also, additional filtering and conditioning of the fuel gas is required when using Ultralow NOx burners that would not be required with conventional burners.

Within the New Units Area, the Wood River Refinery has installed Ultralow NOx burners on process furnaces H350H4 (the Vacuum Unit Feed Furnace) and H351H1 and H351H2 (the Coker Furnaces) to reduce the emissions of NOx. Equipment for additional filtering and conditioning of the fuel gas has also been installed to prevent plugging of these advanced burners.

Materials Used in Process:

Fuel gas Combustion Air

#### Section D - Pollution Control Facility Description

Facilities to reduce nitrogen oxides (NOx) pollution from fuel gas combustion in furnaces H350H4, H351H1, and H351H2 include both the Ultralow NOx burners and additional fuel gas conditioning facilities including filters to remove solids and liquid droplets from the fuel, stainless steel piping downstream of the fuel knockout drum, and steam tracing of the fuel piping downstream of the fuel knockout drum.

The Ultralow NOx burners and additional fuel gas conditioning facilities have been installed for the sole purpose of reducing pollution due to the emissions of NOx to the atmosphere. The Wood River Refinery receives no financial benefit from the additional capital required for these higher cost burners and additional fuel gas conditioning facilities.

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### ILLINOIS ENVIRONMENTAL PROTECTION AGENCY

1021 North Grand Avenue East, P.O. Box 19276, Springfield, Illinois 62794-9276 • (217) 782-2829 James R. Thompson Center, 100 West Randolph, Suite 11-300, Chicago, IL 60601 • (312) 814-6026

PAT QUINN, GOVERNOR

#### Memorandum

### Technical Recommendation for Tax Certification Approval

Date:

November 23, 2011

To:

Robb Layman

From:

Ed Bakowski

Subject:

WRB Refining LLC TC-10-14-10G

This Agency received a request on October 14, 2010, from WRB Refining, LLC, for an Illinois EPA recommendation regarding tax certification of air pollution control facilities pursuant to 35 Ill. Adm. Code 125.204. I offer the following recommendation:

The air pollution control facilities in this request include the following:

Ultralow NOx Burners, which replaces conventional burners on existing fuel-fired process furnaces with newer technology capable of burning fuel gas at a lower flame temperature, thereby reducing emissions of nitrogen oxides from refinery operations. Because the primary purpose of this system is to reduce or prevent air pollution, it can be certified as a pollution control facility.

This facility is located at 900 South Central Avenue, Roxana
The property identification number is Part of 19-1-08-35-00-000-001

Based on the information included in this submittal, it is my engineering judgment that the proposed facility may be considered "Pollution Control Facilities" under 35 IAC 125.200(a), with the primary purpose of eliminating, preventing, or reducing air pollution, or as otherwise provided in this section, and therefore eligible for tax certification from the Illinois Pollution Control Board. Therefore, it is my recommendation that the Board issue the requested tax certification for this facility.

